

## TITLE I

### MILITARY PERSONNEL

The fiscal year 2012 budget request for programs funded in title I of the Committee bill, Military Personnel, is \$132,096,541,000 in new budget authority. These appropriations finance basic, incentive, and special pays for active, reserve and National Guard personnel, and Academy cadets; retired pay accrual; housing, subsistence, and other allowances; recruitment and retention initiatives; permanent change of station costs; and other military personnel costs such as survivor, unemployment, and education benefits. A summary of appropriations provided in title I, Military Personnel, follows:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
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RECAPITULATION			
MILITARY PERSONNEL, ARMY.....	43,596,949	43,859,709	+262,760
MILITARY PERSONNEL, NAVY.....	27,154,384	27,141,334	-13,050
MILITARY PERSONNEL, MARINE CORPS.....	13,573,546	13,480,436	-93,110
MILITARY PERSONNEL, AIR FORCE.....	28,304,432	28,264,646	-39,786
RESERVE PERSONNEL, ARMY.....	4,386,077	4,333,507	-52,570
RESERVE PERSONNEL, NAVY.....	1,960,634	1,948,544	-12,090
RESERVE PERSONNEL, MARINE CORPS.....	653,212	645,422	-7,790
RESERVE PERSONNEL, AIR FORCE.....	1,729,823	1,711,653	-18,170
NATIONAL GUARD PERSONNEL, ARMY.....	7,623,335	7,607,345	-15,990
NATIONAL GUARD PERSONNEL, AIR FORCE.....	3,114,149	3,099,629	-14,520
GRAND TOTAL, MILITARY PERSONNEL.....	132,096,541	132,092,225	-4,316
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## MILITARY PERSONNEL OVERVIEW

The Committee recommendation provides \$132,092,225,000 for the military personnel accounts and continues to increase funding for military pay and allowances, recruitment and retention initiatives, and overall quality of life programs for active duty, reserve, and National Guard personnel. The recommendation fully supports the resource requirements needed to maintain the requested end strength levels for fiscal year 2012. The recommendation also provides funding to increase basic pay for all military personnel by 1.6 percent, effective January 1, 2012. The Committee continues to support and encourage constructive evaluations of recruitment and retention programs, bonus and special pay incentives, and personnel benefit programs for military personnel for fiscal year 2012. The Committee remains supportive of programs intended to enhance the morale and quality of life for our military personnel and their families.

## SUMMARY OF END STRENGTH

The fiscal year 2012 budget request includes a decrease of 2,400 in total end strength for the active forces and an increase of 900 in end strength for the Selected Reserve as compared to the fiscal year 2011 authorized levels. The following tables summarize the Committee recommendations for end strength levels, both in the aggregate and for each active and Selected Reserve component.

## OVERALL ACTIVE END STRENGTH

Fiscal year 2011 estimate .....	1,410,400
Fiscal year 2012 budget request .....	1,408,000
Fiscal year 2012 recommendation .....	1,408,000
Compared with fiscal year 2011 .....	- 2,400
Compared with fiscal year 2012 budget request .....	--

## OVERALL SELECTED RESERVE END STRENGTH

Fiscal year 2011 estimate .....	846,200
Fiscal year 2012 budget request .....	847,100
Fiscal year 2012 recommendation .....	847,100
Compared with fiscal year 2011 .....	+900
Compared with fiscal year 2012 budget request .....	--

## SUMMARY OF MILITARY PERSONNEL END STRENGTH

	Fiscal year 2011 authorized	Fiscal year 2012			
		Budget request	Recommenda- tion	Change from request	Change from FY2011
Active Forces (End Strength):					
Army .....	547,400	547,400	547,400	—	—
Navy .....	328,700	325,700	325,700	—	- 3,000
Marine Corps .....	202,100	202,100	202,100	—	—
Air Force .....	332,200	332,800	332,800	—	600
Total Active Forces .....	1,410,400	1,408,000	1,408,000	—	- 2,400
Guard and Reserve Forces (End Strength):					
Army Reserve .....	205,000	205,000	205,000	—	—
Navy Reserve .....	65,500	66,200	66,200	—	700
Marine Corps Reserve .....	39,600	39,600	39,600	—	—
Air Force Reserve .....	71,200	71,400	71,400	—	200
Army National Guard .....	358,200	358,200	358,200	—	—
Air National Guard .....	106,700	106,700	106,700	—	—

	Fiscal year 2011 authorized	Fiscal year 2012			
		Budget request	Recommenda- tion	Change from request	Change from FY2011
Total, Selected Reserve .....	846,200	847,100	847,100	—	900
Total, Military Personnel .....	2,256,600	2,255,100	2,255,100	—	-1,500

#### FULL-TIME SUPPORT STRENGTHS

There are four categories of full-time support in the National Guard and reserve components: military (civilian) technicians, Active Guard and Reserve (AGR), non-technician civilians, and active component personnel.

Full-time support personnel organize, recruit, train, maintain, and administer the reserve components. Military (civilian) technicians directly support units and are critical to helping units maintain readiness and meet the wartime mission of the Army and Air Force.

The following table summarizes National Guard and reserve full-time support end strengths:

#### SUMMARY OF GUARD AND RESERVE FULL-TIME SUPPORT

	Fiscal year 2011 authorized	Fiscal year 2012			
		Budget request	Recommenda- tion	Change from request	Change from FY2011
Army Reserve:					
AGR .....	16,261	16,261	16,261	—	—
Technicians .....	8,395	8,395	8,395	—	—
Navy Reserve:					
AR .....	10,688	10,337	10,337	—	-351
Marine Corps Reserve:					
AR .....	2,261	2,261	2,261	—	—
Air Force Reserve:					
AGR .....	2,992	2,662	2,662	—	-330
Technicians .....	10,720	10,777	10,777	—	57
Army National Guard:					
AGR .....	32,060	32,060	32,060	—	—
Technicians .....	27,210	27,210	27,210	—	—
Air National Guard:					
AGR .....	14,584	14,833	14,833	—	249
Technicians .....	22,394	22,509	22,509	—	115
Totals:					
AGR/AR .....	78,846	78,414	78,414	—	-432
Technicians .....	68,719	68,891	68,891	—	172
Total Full-Time Support .....	147,565	147,305	147,305	—	-260

#### MILITARY PERSONNEL TRANSFER AUTHORITY

The recommendation includes a new provision to provide the Department of Defense with the authority to carry over up to one percent of the amounts appropriated for the military personnel accounts under title I from fiscal year 2012 to fiscal year 2013. Since 2001, the Department has had 11 violations of the Anti-deficiency Act in the military personnel accounts. The Committee has repeatedly expressed its concern over the Department's failure to adequately budget for military personnel. The Committee recognizes

that the entitlement based nature of the military personnel accounts and the sizable volume of obligations in the last quarter of the fiscal year create a unique budgeting challenge for the Department. The Committee commends the Department's efforts to improve its budgeting and oversight of the military personnel accounts by improving its cost models and obligation methods and by establishing formal management oversight of budget execution. The Committee believes the additional flexibility provided by the new provision should enable the Department to better manage the military personnel appropriation and avoid further Anti-deficiency Act violations. The authority provided is limited only to transfers within the military personnel appropriation. The Department should not request authority for reprogramming for other requirements in other appropriation accounts.

#### HIGH RISK PERSONNEL PROGRAM PROTECTIVE SERVICE DETAILS

The Department of Defense High Risk Personnel Program provides protective service details for physical protection and personal security to Department of Defense personnel in high risk billets facing potential threats both domestically and overseas. It does not apply to combat zones or expeditionary operations. In addition, protection is provided to certain foreign senior military officials and dignitaries visiting the United States on official business. Protective service details are provided primarily by active duty servicemembers.

The number of Department of Defense personnel requiring protection and the number of personnel assigned to provide protective services has declined since 2005. In 2009, an independent review of Department of Defense security measures implemented post September 11, 2001 recommended standardizing the following methods to determine high risk billets: risk assessments to determine protection levels, levels of protection needed when traveling overseas, levels of protection needed for similar positions, and size of security details necessary for the High Risk Personnel Program. The review found that the number of personnel assigned to protection details could be reduced significantly from current levels, which would both provide significant savings to the program and enable servicemembers to be reassigned to other critical security functions. The Department has acknowledged the need to reform the program, but the matter has been under review for over a year, and the Department has yet to act on the recommendations.

The Committee is concerned that protective service details have become viewed as a status symbol for Department personnel, and that decisions to provide service details are based on position rather than potential threat or risk level. The Committee directs the Secretary of Defense to implement the report recommendations, including the standardization of levels of protection for like positions, size of personnel protection details, risk assessments used to determine protection levels, and levels of protection needed for travel outside of the United States. The Secretary of Defense should direct reductions in protective service details where appropriate and based on the recommendations of the report. Additionally, the Secretary of Defense is directed to submit a report to the congressional defense committees on the implementation of the report and status

of the High Risk Personnel Program, not later than 120 days after enactment of this Act. This report should include the Secretary's recommendation for the number of personnel and personnel positions to be assigned protective service details as well as the number of personnel recommended to be assigned to provide those protective service details.

SUICIDE PREVENTION TRAINING AND OUTREACH

Suicide remains a very serious problem in the Services, particularly in the National Guard and reserve components. From calendar year 2009 to 2010, the National Guard and reserve components saw the number of suicides increase dramatically. National Guard and reserve personnel are often geographically isolated from their units and may not have the constant interaction with their peers and guidance from their chain of command that their active duty counterparts experience. The Committee acknowledges the steps the Services have taken to implement suicide prevention training and outreach efforts and to lower the rate of suicide among servicemembers. In addition, the Committee recognizes the important role the Yellow Ribbon program plays in helping National Guardsmen and reservists transition to civilian life upon returning from deployments. The Committee is aware that suicide remains a problem among servicemembers who have never deployed as well as those who have deployed once or multiple times. The Committee believes that more must be done to identify potential at-risk soldiers and to improve prevention and outreach efforts. The Committee urges the Services to continue to make suicide prevention a key priority and to regularly update the Committee on the actions being taken.

MILITARY PERSONNEL, ARMY

Fiscal year 2011 appropriation .....	\$41,403,653,000
Fiscal year 2012 budget request .....	43,596,949,000
Committee recommendation .....	43,859,709,000
Change from budget request .....	262,760,000

The Committee recommends an appropriation of \$43,859,709,000 for Military Personnel, Army. The total amount recommended in the bill will provide the following program in fiscal year 2012:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
-----			
50 MILITARY PERSONNEL, ARMY			
100 ACTIVITY 1: PAY AND ALLOWANCES OF OFFICERS			
150 BASIC PAY.....	6,661,748	6,661,748	---
200 RETIRED PAY ACCRUAL.....	2,281,003	2,281,003	---
250 BASIC ALLOWANCE FOR HOUSING.....	1,943,067	1,943,067	---
300 BASIC ALLOWANCE FOR SUBSISTENCE.....	263,635	263,635	---
350 INCENTIVE PAYS.....	101,439	101,439	---
400 SPECIAL PAYS.....	333,397	333,397	---
450 ALLOWANCES.....	215,169	215,169	---
500 SEPARATION PAY.....	57,643	57,643	---
550 SOCIAL SECURITY TAX.....	506,640	506,640	---
600 TOTAL, BUDGET ACTIVITY 1.....	12,363,741	12,363,741	---
650 ACTIVITY 2: PAY AND ALLOWANCES OF ENLISTED PERSONNEL			
700 BASIC PAY.....	14,014,149	14,014,149	---
750 RETIRED PAY ACCRUAL.....	4,804,856	4,804,856	---
800 BASIC ALLOWANCE FOR HOUSING.....	4,887,446	4,887,446	---
850 INCENTIVE PAYS.....	106,737	106,737	---
900 SPECIAL PAYS.....	1,011,026	1,011,026	---
950 ALLOWANCES.....	841,913	841,913	---
1000 SEPARATION PAY.....	269,392	269,392	---
1050 SOCIAL SECURITY TAX.....	1,072,082	1,072,082	---
1100 TOTAL, BUDGET ACTIVITY 2.....	27,007,601	27,007,601	---
1150 ACTIVITY 3: PAY AND ALLOW OF CADETS			
1200 ACADEMY CADETS.....	76,314	76,314	---
1250 ACTIVITY 4: SUBSISTENCE OF ENLISTED PERSONNEL			
1300 BASIC ALLOWANCE FOR SUBSISTENCE.....	1,320,077	1,320,077	---
1350 SUBSISTENCE-IN-KIND.....	770,190	770,190	---
1400 FAMILY SUBSISTENCE SUPPLEMENTAL ALLOWANCE.....	1,466	1,466	---
1450 TOTAL, BUDGET ACTIVITY 4.....	2,091,733	2,091,733	---

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
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1500 ACTIVITY 5: PERMANENT CHANGE OF STATION			
1550 ACCESSION TRAVEL.....	209,465	209,465	---
1600 TRAINING TRAVEL.....	147,724	147,724	---
1650 OPERATIONAL TRAVEL.....	493,242	493,242	---
1700 ROTATIONAL TRAVEL.....	668,440	668,440	---
1750 SEPARATION TRAVEL.....	240,342	240,342	---
1800 TRAVEL OF ORGANIZED UNITS.....	9,247	9,247	---
1850 NON-TEMPORARY STORAGE.....	11,406	11,406	---
1900 TEMPORARY LODGING EXPENSE.....	71,459	71,459	---
1950 TOTAL, BUDGET ACTIVITY 5.....	1,851,325	1,851,325	---
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2000 ACTIVITY 6: OTHER MILITARY PERSONNEL COSTS			
2050 APPREHENSION OF MILITARY DESERTERS.....	1,829	1,829	---
2100 INTEREST ON UNIFORMED SERVICES SAVINGS.....	648	648	---
2150 DEATH GRATUITIES.....	65,100	65,100	---
2200 UNEMPLOYMENT BENEFITS.....	196,569	196,569	---
2210 SURVIVOR BENEFITS.....	1,125	---	-1,125
2250 EDUCATION BENEFITS.....	12,845	12,845	---
2300 ADOPTION EXPENSES.....	430	430	---
2350 TRANSPORTATION SUBSIDY.....	14,976	14,976	---
2360 RESERVE INCOME REPLACEMENT PROGRAM.....	---	---	---
2400 PARTIAL DISLOCATION ALLOWANCE.....	422	422	---
2450 RESERVE OFFICERS TRAINING CORPS (ROTC).....	121,141	121,141	---
2500 JUNIOR ROTC.....	36,401	36,401	---
2510 PREVENTATIVE HEALTH ALLOWANCE DEMONSTRATION PROJECT...	---	1,125	+1,125
2550 TOTAL, BUDGET ACTIVITY 6.....	451,486	451,486	---
2600 LESS REIMBURSABLES.....	-245,251	-245,251	---
2650 UNDISTRIBUTED ADJUSTMENT.....	---	262,760	+262,760
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2700 TOTAL, ACTIVE FORCES, ARMY.....	43,596,949	43,859,709	+262,760
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6300 TOTAL, MILITARY PERSONNEL, ARMY.....	43,596,949	43,859,709	+262,760
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**EXPLANATION OF PROJECT LEVEL ADJUSTMENTS**  
**[in thousands of dollars]**

M-1	Budget Request	Committee Recommended	Change from Request
<b>BA-6: OTHER MILITARY PERSONNEL COSTS</b>			
<b>SURVIVOR BENEFITS</b>	1,125	0	-1,125
Requested transfer to Preventative Health Demonstration Project		-1,125	
<b>PREVENTIVE HEALTH ALLOWANCE DEMONSTRATION PROJECT</b>		1,125	1,125
Requested transfer from Survivor Benefits		1,125	
<b>UNDISTRIBUTED ADJUSTMENTS</b>	0	262,760	262,760
Unobligated/Unexpended Balances		-19,940	
Undistributed transfer from title IX		282,700	

MILITARY PERSONNEL, NAVY

Fiscal year 2011 appropriation .....	\$25,912,449,000
Fiscal year 2012 budget request .....	27,154,384,000
Committee recommendation .....	27,141,334,000
Change from budget request .....	- 13,050,000

The Committee recommends an appropriation of \$27,141,334,000 for Military Personnel, Navy. The total amount recommended in the bill will provide the following program in fiscal year 2012:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
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6400 MILITARY PERSONNEL, NAVY			
6450 ACTIVITY 1: PAY AND ALLOWANCES OF OFFICERS			
6500 BASIC PAY.....	3,815,973	3,815,973	---
6550 RETIRED PAY ACCRUAL.....	1,307,307	1,307,307	---
6600 BASIC ALLOWANCE FOR HOUSING.....	1,346,794	1,346,794	---
6650 BASIC ALLOWANCE FOR SUBSISTENCE.....	146,021	146,021	---
6700 INCENTIVE PAYS.....	153,376	153,376	---
6750 SPECIAL PAYS.....	411,258	411,258	---
6800 ALLOWANCES.....	106,422	106,422	---
6850 SEPARATION PAY.....	34,098	34,098	---
6900 SOCIAL SECURITY TAX.....	290,117	290,117	---
6950 TOTAL, BUDGET ACTIVITY 1.....	7,611,366	7,611,366	---
7000 ACTIVITY 2: PAY AND ALLOWANCES OF ENLISTED PERSONNEL			
7050 BASIC PAY.....	8,392,897	8,392,897	---
7100 RETIRED PAY ACCRUAL.....	2,878,334	2,878,334	---
7150 BASIC ALLOWANCE FOR HOUSING.....	3,902,086	3,902,086	---
7200 INCENTIVE PAYS.....	104,846	104,846	---
7250 SPECIAL PAYS.....	749,564	749,564	---
7300 ALLOWANCES.....	515,986	515,986	---
7350 SEPARATION PAY.....	243,913	243,913	---
7400 SOCIAL SECURITY TAX.....	642,053	642,053	---
7450 TOTAL, BUDGET ACTIVITY 2.....	17,429,679	17,429,679	---
7500 ACTIVITY 3: PAY AND ALLOWANCES OF MIDSHIPMEN			
7550 MIDSHIPMEN.....	76,385	76,385	---
7600 ACTIVITY 4: SUBSISTENCE OF ENLISTED PERSONNEL			
7650 BASIC ALLOWANCE FOR SUBSISTENCE.....	705,147	705,147	---
7700 SUBSISTENCE-IN-KIND.....	386,265	386,265	---
7750 FAMILY SUBSISTENCE SUPPLEMENTAL ALLOWANCE.....	12	12	---
7800 TOTAL, BUDGET ACTIVITY 4.....	1,091,424	1,091,424	---

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
7850 ACTIVITY 5: PERMANENT CHANGE OF STATION			
7900 ACCESSION TRAVEL.....	93,020	93,020	---
7950 TRAINING TRAVEL.....	106,365	106,365	---
8000 OPERATIONAL TRAVEL.....	286,405	286,405	---
8050 ROTATIONAL TRAVEL.....	364,345	364,345	---
8100 SEPARATION TRAVEL.....	140,238	140,238	---
8150 TRAVEL OF ORGANIZED UNITS.....	26,204	26,204	---
8200 NON-TEMPORARY STORAGE.....	5,791	5,791	---
8250 TEMPORARY LODGING EXPENSE.....	6,551	6,551	---
8300 OTHER.....	8,852	8,852	---
8350 TOTAL, BUDGET ACTIVITY 5.....	1,037,771	1,037,771	---
8400 ACTIVITY 6: OTHER MILITARY PERSONNEL COSTS			
8450 APPREHENSION OF MILITARY DESERTERS.....	256	256	---
8500 INTEREST ON UNIFORMED SERVICES SAVINGS.....	1,715	1,715	---
8550 DEATH GRATUITIES.....	15,200	15,200	---
8600 UNEMPLOYMENT BENEFITS.....	122,832	122,832	---
8650 EDUCATION BENEFITS.....	20,852	20,852	---
8700 ADOPTION EXPENSES.....	286	286	---
8750 TRANSPORTATION SUBSIDY.....	6,822	6,822	---
8800 PARTIAL DISLOCATION ALLOWANCE.....	37	37	---
8900 RESERVE OFFICERS TRAINING CORPS (ROTC).....	24,513	24,513	---
8950 JUNIOR R.O.T.C.....	14,027	14,027	---
8960 PREVENTIVE HEALTH ALLOWANCE DEMONSTRATION PROJECT.....	1,125	1,125	---
9000 TOTAL, BUDGET ACTIVITY 6.....	207,665	207,665	---
9050 LESS REIMBURSABLES.....	-299,906	-299,906	---
9100 UNDISTRIBUTED ADJUSTMENT.....	---	-13,050	-13,050
9200 TOTAL, ACTIVE FORCES, NAVY.....	27,154,384	27,141,334	-13,050
11000 TOTAL, MILITARY PERSONNEL, NAVY.....	27,154,384	27,141,334	-13,050

EXPLANATION OF PROJECT LEVEL ADJUSTMENTS  
[in thousands of dollars]

M-1	Budget Request	Committee Recommended	Change from Request
UNDISTRIBUTED ADJUSTMENT		-13,050	-13,050
Unobligated/Unexpended Balances		-13,050	

## MILITARY PERSONNEL, MARINE CORPS

Fiscal year 2011 appropriation .....	\$13,210,161,000
Fiscal year 2012 budget request .....	13,573,546,000
Committee recommendation .....	13,480,436,000
Change from budget request .....	- 93,110,000

The Committee recommends an appropriation of \$13,480,436,000 for Military Personnel, Marine Corps. The total amount recommended in the bill will provide the following program in fiscal year 2012:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
-----			
12000 MILITARY PERSONNEL, MARINE CORPS			
12050 ACTIVITY 1: PAY AND ALLOWANCES OF OFFICERS			
12100 BASIC PAY.....	1,477,775	1,477,775	---
12150 RETIRED PAY ACCRUAL.....	505,668	505,668	---
12200 BASIC ALLOWANCE FOR HOUSING.....	492,003	492,003	---
12250 BASIC ALLOWANCE FOR SUBSISTENCE.....	60,654	60,654	---
12300 INCENTIVE PAYS.....	53,004	53,004	---
12350 SPECIAL PAYS.....	32,074	32,074	---
12400 ALLOWANCES.....	35,483	35,483	---
12450 SEPARATION PAY.....	14,799	14,799	---
12500 SOCIAL SECURITY TAX.....	111,978	111,978	---
12550 TOTAL, BUDGET ACTIVITY 1.....	2,783,438	2,783,438	---
12600 ACTIVITY 2: PAY AND ALLOWANCES OF ENLISTED PERSONNEL			
12650 BASIC PAY.....	5,007,453	5,007,453	---
12700 RETIRED PAY ACCRUAL.....	1,713,360	1,713,360	---
12750 BASIC ALLOWANCE FOR HOUSING.....	1,609,726	1,609,726	---
12800 INCENTIVE PAYS.....	10,136	10,136	---
12850 SPECIAL PAYS.....	235,273	235,273	---
12900 ALLOWANCES.....	308,183	308,183	---
12950 SEPARATION PAY.....	66,081	66,081	---
13000 SOCIAL SECURITY TAX.....	382,118	382,118	---
13050 TOTAL, BUDGET ACTIVITY 2.....	9,332,330	9,332,330	---
13100 ACTIVITY 4: SUBSISTENCE OF ENLISTED PERSONNEL			
13150 BASIC ALLOWANCE FOR SUBSISTENCE.....	467,210	467,210	---
13200 SUBSISTENCE-IN-KIND.....	327,923	327,923	---
13250 FAMILY SUBSISTENCE SUPPLEMENTAL ALLOWANCE.....	50	50	---
13300 TOTAL, BUDGET ACTIVITY 4.....	795,183	795,183	---

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
13350 ACTIVITY 5: PERMANENT CHANGE OF STATION			
13400 ACCESSION TRAVEL.....	92,021	92,021	---
13450 TRAINING TRAVEL.....	9,356	9,356	---
13500 OPERATIONAL TRAVEL.....	257,483	257,483	---
13550 ROTATIONAL TRAVEL.....	130,752	130,752	---
13600 SEPARATION TRAVEL.....	64,688	64,688	---
13650 TRAVEL OF ORGANIZED UNITS.....	754	754	---
13700 NON-TEMPORARY STORAGE.....	6,442	6,442	---
13750 TEMPORARY LODGING EXPENSE.....	14,317	14,317	---
13800 OTHER.....	2,726	2,726	---
13850 TOTAL, BUDGET ACTIVITY 5.....	578,539	578,539	---
13900 ACTIVITY 6: OTHER MILITARY PERSONNEL COSTS			
13950 APPREHENSION OF MILITARY DESERTERS.....	1,551	1,551	---
14000 INTEREST ON UNIFORMED SERVICES SAVINGS.....	19	19	---
14050 DEATH GRATUITIES.....	17,200	17,200	---
14100 UNEMPLOYMENT BENEFITS.....	72,488	72,488	---
14150 EDUCATION BENEFITS.....	5,002	5,002	---
14200 ADOPTION EXPENSES.....	152	152	---
14250 TRANSPORTATION SUBSIDY.....	2,908	2,908	---
14300 PARTIAL DISLOCATION ALLOWANCE.....	283	283	---
14400 JUNIOR R.O.T.C.....	5,813	5,813	---
14410 PREVENTIVE HEALTH ALLOWANCE DEMONSTRATION PROJECT.....	1,125	1,125	---
14450 TOTAL, BUDGET ACTIVITY 6.....	106,541	106,541	---
14500 LESS REIMBURSABLES.....	-22,485	-22,485	---
14600 UNDISTRIBUTED ADJUSTMENT.....	---	-93,110	-93,110
14650 TOTAL, ACTIVE FORCES, MARINE CORPS.....	13,573,546	13,480,436	-93,110
16000 TOTAL, MILITARY PERSONNEL, MARINE CORPS.....	13,573,546	13,480,436	-93,110



EXPLANATION OF PROJECT LEVEL ADJUSTMENTS  
[in thousands of dollars]

M-1	Budget Request	Committee Recommended	Change from Request
UNDISTRIBUTED ADJUSTMENT		-93,110	-93,110
Unobligated/Unexpended Balances		-93,110	

## MILITARY PERSONNEL, AIR FORCE

Fiscal year 2011 appropriation .....	\$27,105,755,000
Fiscal year 2012 budget request .....	28,304,432,000
Committee recommendation .....	28,264,646,000
Change from budget request .....	- 39,786,000

The Committee recommends an appropriation of \$28,264,646,000 for Military Personnel, Air Force. The total amount recommended in the bill will provide the following program in fiscal year 2012:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
-----			
17000 MILITARY PERSONNEL, AIR FORCE			
17050 ACTIVITY 1: PAY AND ALLOWANCES OF OFFICERS			
17100 BASIC PAY.....	4,836,070	4,836,070	---
17150 RETIRED PAY ACCRUAL.....	1,649,202	1,649,202	---
17200 BASIC ALLOWANCE FOR HOUSING.....	1,487,084	1,487,084	---
17250 BASIC ALLOWANCE FOR SUBSISTENCE.....	185,137	185,137	---
17300 INCENTIVE PAYS.....	230,777	230,777	---
17350 SPECIAL PAYS.....	320,672	319,129	-1,543
17400 ALLOWANCES.....	125,585	125,585	---
17450 SEPARATION PAY.....	154,367	154,367	---
17500 SOCIAL SECURITY TAX.....	368,392	368,392	---
17550 TOTAL, BUDGET ACTIVITY 1.....	9,357,286	9,355,743	-1,543
17600 ACTIVITY 2: PAY AND ALLOWANCES OF ENLISTED PERSONNEL			
17650 BASIC PAY.....	8,610,579	8,610,579	---
17700 RETIRED PAY ACCRUAL.....	2,943,338	2,943,338	---
17750 BASIC ALLOWANCE FOR HOUSING.....	3,451,800	3,451,800	---
17800 INCENTIVE PAYS.....	42,074	42,074	---
17850 SPECIAL PAYS.....	387,659	362,806	-24,853
17900 ALLOWANCES.....	554,120	554,120	---
17950 SEPARATION PAY.....	141,359	141,359	---
18000 SOCIAL SECURITY TAX.....	658,708	658,708	---
18050 TOTAL, BUDGET ACTIVITY 2.....	16,789,637	16,764,784	-24,853
18100 ACTIVITY 3: PAY AND ALLOWANCES OF CADETS			
18150 ACADEMY CADETS.....	74,316	74,316	---
18200 ACTIVITY 4: SUBSISTENCE OF ENLISTED PERSONNEL			
18250 BASIC ALLOWANCE FOR SUBSISTENCE.....	910,540	910,540	---
18300 SUBSISTENCE-IN-KIND.....	176,751	176,751	---
18350 FAMILY SUBSISTENCE SUPPLEMENTAL ALLOWANCE.....	34	34	---
18400 TOTAL, BUDGET ACTIVITY 4.....	1,087,325	1,087,325	---

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
18450 ACTIVITY 5: PERMANENT CHANGE OF STATION			
18500 ACCESSION TRAVEL.....	79,929	79,929	---
18550 TRAINING TRAVEL.....	73,677	73,677	---
18600 OPERATIONAL TRAVEL.....	318,829	318,829	---
18650 ROTATIONAL TRAVEL.....	524,244	524,244	---
18700 SEPARATION TRAVEL.....	157,173	157,173	---
18750 TRAVEL OF ORGANIZED UNITS.....	15,448	15,448	---
18800 NON-TEMPORARY STORAGE.....	39,968	39,968	---
18850 TEMPORARY LODGING EXPENSE.....	29,707	29,707	---
18950 TOTAL, BUDGET ACTIVITY 5.....	1,238,975	1,238,975	---
19000 ACTIVITY 6: OTHER MILITARY PERSONNEL COSTS			
19050 APPREHENSION OF MILITARY DESERTERS.....	134	134	---
19100 INTEREST ON UNIFORMED SERVICES SAVINGS.....	3,234	3,234	---
19150 DEATH GRATUITIES.....	16,000	16,000	---
19200 UNEMPLOYMENT BENEFITS.....	62,151	62,151	---
19250 SURVIVOR BENEFITS.....	1,574	1,574	---
19300 EDUCATION BENEFITS.....	403	403	---
19350 ADOPTION EXPENSES.....	520	520	---
19400 TRANSPORTATION SUBSIDY.....	7,520	7,520	---
19450 PARTIAL DISLOCATION ALLOWANCE.....	2,008	2,008	---
19550 RESERVE OFFICERS TRAINING CORPS (ROTC).....	40,081	40,081	---
19600 JUNIOR ROTC.....	16,933	16,933	---
19610 PREVENTIVE HEALTH ALLOWANCE DEMONSTRATION PROJECT.....	1,125	1,125	---
19650 TOTAL, BUDGET ACTIVITY 6.....	151,683	151,683	---
19700 LESS REIMBURSABLES.....	-394,790	-394,790	---
19750 UNDISTRIBUTED ADJUSTMENT.....	---	-13,390	-13,390
19800 TOTAL, ACTIVE FORCES, AIR FORCE.....	28,304,432	28,264,646	-39,786
21000 TOTAL, MILITARY PERSONNEL, AIR FORCE.....	28,304,432	28,264,646	-39,786

**EXPLANATION OF PROJECT LEVEL ADJUSTMENTS**  
**[in thousands of dollars]**

M-1	Budget Request	Committee Recommended	Change from Request
<b>BA-1: PAY AND ALLOWANCES OF OFFICERS</b>			
<b>SPECIAL PAYS</b>	<b>320,672</b>	<b>319,129</b>	<b>-1,543</b>
OSD Discontinuation of Creech Incentive Pay		-1,543	
<b>BA-2: PAY AND ALLOWANCES OF ENLISTED PERSONNEL</b>			
<b>SPECIAL PAYS</b>	<b>387,659</b>	<b>362,806</b>	<b>-24,853</b>
Re-enlistment Bonuses - Excess to Requirement		-16,000	
OSD Discontinuation of Creech Incentive Pay		-8,853	
<b>UNDISTRIBUTED ADJUSTMENT</b>		<b>-13,390</b>	<b>-13,390</b>
Unobligated/Unexpended Balances		-13,390	

## CREECH AIR FORCE BASE INCENTIVE PAY

The Bob Stump National Defense Authorization Act for Fiscal Year 2003 authorized the Service secretaries to pay a monthly incentive to servicemembers serving in designated assignments. The Senate report accompanying the Act noted that this pay had significant potential to provide an incentive for servicemembers to volunteer for the most challenging duty stations and enhance the ability of the Services to fill key billets with the best qualified personnel.

In fiscal year 2008, the Air Force authorized Creech Assignment Incentive Pay for personnel assigned to Creech Air Force Base, Nevada to support manning of the Remotely Piloted Aircraft mission. The Air Force described the pay as necessary because Creech Air Force Base was an austere location with limited infrastructure. Airmen stationed at Creech are eligible to receive \$300 per month for the first 36 months and \$750 per month for service beyond 36 months. Since Creech Assignment Incentive Pay has been authorized, new facilities have been built, and conditions at the base have improved. In addition, the Air Force has since authorized an additional Assignment Incentive Pay for operators of Remotely Piloted Aircraft, many of whom are stationed at Creech. The Air Force estimates that 534 officers and 333 enlisted members will receive both Creech Assignment Incentive Pay and Remotely Piloted Aircraft Pay in fiscal year 2011 at a cost of \$4,500,000 to the Department.

The Committee is concerned that the Air Force has not adequately reviewed its use of special pays to ensure that incentives are focused on key missions and current needs. The Committee is concerned that Creech Assignment Incentive Pay exemplifies a situation in which special pays are seen as entitlements similar to basic pay and allowances, rather than incentives to be utilized when necessary to fill critical recruiting and retention needs.

The Committee is pleased to learn that the Secretary of Defense is reviewing Creech Assignment Incentive Pay and has stated that it will not be extended beyond December 31, 2011 without substantive and compelling econometric analysis to validate continuation. Therefore, the recommendation provides funding for Creech Assignment Incentive Pay through December 31, 2011, in accordance with the Secretary's decision. The Committee urges all the Services to regularly review and evaluate their Special Pays programs to ensure that special pays and bonuses are being used only when needed to fill critical recruiting and retention needs.

## RESERVE PERSONNEL, ARMY

Fiscal year 2011 appropriation .....	\$4,333,165,000
Fiscal year 2012 budget request .....	4,386,077,000
Committee recommendation .....	4,333,507,000
Change from budget request .....	-52,570,000

The Committee recommends an appropriation of \$4,333,507,000 for Reserve Personnel, Army. The total amount recommended in the bill will provide the following program in fiscal year 2012:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
-----			
23000 RESERVE PERSONNEL, ARMY			
23050 ACTIVITY 1: RESERVE COMPONENT TRAINING AND SUPPORT			
23100 PAY GROUP A TRAINING (15 DAYS & DRILLS 24/48).....	1,294,413	1,294,413	---
23150 PAY GROUP B TRAINING (BACKFILL FOR ACT DUTY).....	53,726	53,726	---
23200 PAY GROUP F TRAINING (RECRUITS).....	262,018	262,018	---
23250 PAY GROUP P TRAINING (PIPELINE RECRUITS).....	7,844	7,844	---
23300 MOBILIZATION TRAINING .....	5,620	5,620	---
23350 SCHOOL TRAINING.....	187,198	187,198	---
23400 SPECIAL TRAINING.....	271,470	271,470	---
23450 ADMINISTRATION AND SUPPORT.....	2,138,347	2,138,347	---
23500 EDUCATION BENEFITS.....	39,925	39,925	---
23550 HEALTH PROFESSION SCHOLARSHIP .....	69,939	69,939	---
23600 OTHER PROGRAMS .....	55,577	55,577	---
23650 TOTAL, BUDGET ACTIVITY 1.....	4,386,077	4,386,077	---
23800 UNDISTRIBUTED ADJUSTMENT.....	---	-52,570	-52,570
24000 TOTAL RESERVE PERSONNEL, ARMY.....	4,386,077	4,333,507	-52,570
	=====	=====	=====

EXPLANATION OF PROJECT LEVEL ADJUSTMENTS  
[in thousands of dollars]

M-1	Budget Request	Committee Recommended	Change from Request
UNDISTRIBUTED ADJUSTMENT		-52,570	-52,570
Unobligated/Unexpended Balances		-52,570	



RESERVE PERSONNEL, NAVY

Fiscal year 2011 appropriation .....	\$1,940,191,000
Fiscal year 2012 budget request .....	1,960,634,000
Committee recommendation .....	1,948,544,000
Change from budget request .....	- 12,090,000

The Committee recommends an appropriation of \$1,948,544,000 for Reserve Personnel, Navy. The total amount recommended in the bill will provide the following program in fiscal year 2012:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
-----			
26000 RESERVE PERSONNEL, NAVY			
26050 ACTIVITY 1: RESERVE COMPONENT TRAINING AND SUPPORT			
26100 PAY GROUP A TRAINING (15 DAYS & DRILLS 24/48).....	627,505	627,505	---
26150 PAY GROUP B TRAINING (BACKFILL FOR ACTIVE DUTY).....	9,321	9,321	---
26200 PAY GROUP F TRAINING (RECRUITS).....	50,649	50,649	---
26250 MOBILIZATION TRAINING.....	8,727	8,727	---
26300 SCHOOL TRAINING.....	52,322	52,322	---
26350 SPECIAL TRAINING.....	114,610	114,610	---
26400 ADMINISTRATION AND SUPPORT.....	1,037,649	1,037,649	---
26450 EDUCATION BENEFITS.....	1,719	1,719	---
26500 HEALTH PROFESSION SCHOLARSHIP.....	58,132	58,132	---
-----			
26550 TOTAL, BUDGET ACTIVITY 1.....	1,960,634	1,960,634	---
26600 UNDISTRIBUTED ADJUSTMENT.....	---	-12,090	-12,090
-----			
27000 TOTAL, RESERVE PERSONNEL, NAVY.....	1,960,634	1,948,544	-12,090
	=====	=====	=====

EXPLANATION OF PROJECT LEVEL ADJUSTMENTS  
[in thousands of dollars]

M-1	Budget Request	Committee Recommended	Change from Request
UNDISTRIBUTED ADJUSTMENT		-12,090	-12,090
Unobligated/Unexpended Balances		-12,090	

RESERVE PERSONNEL, MARINE CORPS

Fiscal year 2011 appropriation .....	\$612,191,000
Fiscal year 2012 budget request .....	653,212,000
Committee recommendation .....	645,422,000
Change from budget request .....	- 7,790,000

The Committee recommends an appropriation of \$645,422,000 for Reserve Personnel, Marine Corps. The total amount recommended in the bill will provide the following program in fiscal year 2012:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
-----			
28000 RESERVE PERSONNEL, MARINE CORPS			
28050 ACTIVITY 1: RESERVE COMPONENT TRAINING AND SUPPORT			
28100 PAY GROUP A TRAINING (15 DAYS & DRILLS 24/48).....	209,450	209,450	---
28150 PAY GROUP B TRAINING (BACKFILL FOR ACT DUTY).....	37,538	37,538	---
28200 PAY GROUP F TRAINING (RECRUITS).....	116,241	116,241	---
28300 MOBILIZATION TRAINING.....	4,073	4,073	---
28350 SCHOOL TRAINING.....	14,226	14,226	---
28400 SPECIAL TRAINING.....	23,666	23,666	---
28450 ADMINISTRATION AND SUPPORT.....	226,902	226,902	---
28500 PLATOON LEADER CLASS.....	11,859	11,859	---
28550 EDUCATION BENEFITS.....	9,257	9,257	---
-----			
28600 TOTAL, BUDGET ACTIVITY 1.....	653,212	653,212	---
28700 UNDISTRIBUTED ADJUSTMENT.....	---	-7,790	-7,790
-----			
29000 TOTAL, RESERVE PERSONNEL, MARINE CORPS.....	653,212	645,422	-7,790
=====			

EXPLANATION OF PROJECT LEVEL ADJUSTMENTS  
[in thousands of dollars]

M-1	Budget Request	Committee Recommended	Change from Request
UNDISTRIBUTED ADJUSTMENT		-7,790	-7,790
Unobligated/Unexpended Balances		-7,790	

## RESERVE PERSONNEL, AIR FORCE

Fiscal year 2011 appropriation .....	\$1,650,797,000
Fiscal year 2012 budget request .....	1,729,823,000
Committee recommendation .....	1,711,653,000
Change from budget request .....	- 18,170,000

The Committee recommends an appropriation of \$1,711,653,000 for Reserve Personnel, Air Force. The total amount recommended in the bill will provide the following program in fiscal year 2012:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
-----			
30000 RESERVE PERSONNEL, AIR FORCE			
30050 ACTIVITY 1: RESERVE COMPONENT TRAINING AND SUPPORT			
30100 PAY GROUP A TRAINING (15 DAYS & DRILLS 24/48).....	681,477	681,477	---
30150 PAY GROUP B TRAINING (BACKFILL FOR ACT DUTY).....	105,605	105,605	---
30200 PAY GROUP F TRAINING (RECRUITS).....	68,658	68,658	---
30250 PAY GROUP P TRAINING (PIPELINE RECRUITS).....	64	64	---
30300 MOBILIZATION TRAINING.....	555	555	---
30350 SCHOOL TRAINING.....	140,801	140,801	---
30400 SPECIAL TRAINING.....	296,895	296,895	---
30450 ADMINISTRATION AND SUPPORT.....	362,893	362,893	---
30500 EDUCATION BENEFITS.....	16,244	16,244	---
30550 HEALTH PROFESSION SCHOLARSHIP.....	51,743	51,743	---
30600 OTHER PROGRAMS (ADMIN & SUPPORT).....	4,888	4,888	---
30650 TOTAL, BUDGET ACTIVITY 1.....	1,729,823	1,729,823	---
30750 UNDISTRIBUTED ADJUSTMENT.....	---	-18,170	-18,170
31000 TOTAL, RESERVE PERSONNEL, AIR FORCE.....	1,729,823	1,711,653	-18,170
	=====	=====	=====



EXPLANATION OF PROJECT LEVEL ADJUSTMENTS  
[in thousands of dollars]

M-1	Budget Request	Committee Recommended	Change from Request
UNDISTRIBUTED ADJUSTMENT		-18,170	-18,170
Unobligated/Unexpended Balances		-18,170	

## NATIONAL GUARD PERSONNEL, ARMY

Fiscal year 2011 appropriation .....	\$7,511,296,000
Fiscal year 2012 budget request .....	7,623,335,000
Committee recommendation .....	7,607,345,000
Change from budget request .....	- 15,990,000

The Committee recommends an appropriation of \$7,607,345,000 for National Guard Personnel, Army. The total amount recommended in the bill will provide the following program in fiscal year 2012:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
-----			
32000 NATIONAL GUARD PERSONNEL, ARMY			
32050 ACTIVITY 1: RESERVE COMPONENT TRAINING AND SUPPORT			
32100 PAY GROUP A TRAINING (15 DAYS & DRILLS 24/48).....	2,076,946	2,141,946	+65,000
32150 PAY GROUP F TRAINING (RECRUITS).....	573,577	573,577	---
32200 PAY GROUP P TRAINING (PIPELINE RECRUITS).....	46,049	46,049	---
32250 SCHOOL TRAINING.....	428,000	428,000	---
32300 SPECIAL TRAINING.....	447,567	447,567	---
32350 ADMINISTRATION AND SUPPORT.....	3,925,062	3,925,062	---
32400 EDUCATION BENEFITS.....	126,134	126,134	---
32450 TOTAL, BUDGET ACTIVITY 1.....	7,623,335	7,688,335	+65,000
32600 UNDISTRIBUTED ADJUSTMENT.....	---	-80,990	-80,990
33000 TOTAL, NATIONAL GUARD PERSONNEL, ARMY.....	7,623,335	7,607,345	-15,990
	=====	=====	=====

**EXPLANATION OF PROJECT LEVEL ADJUSTMENTS**  
**[in thousands of dollars]**

<b>M-1</b>	<b>Budget Request</b>	<b>Committee Recommended</b>	<b>Change from Request</b>
<b>PAY GROUP A TRAINING (15 DAYS and DRILLS 24/48)</b>	<b>2,076,946</b>	<b>2,141,946</b>	<b>65,000</b>
Additional Requirement Due to Lower than Budgeted Mobilization Rate		65,000	
<b>UNDISTRIBUTED ADJUSTMENT</b>		<b>-80,990</b>	<b>-80,990</b>
Unobligated/Unexpended Balances		-80,990	

## NATIONAL GUARD PERSONNEL, AIR FORCE

Fiscal year 2011 appropriation .....	\$3,060,098,000
Fiscal year 2012 budget request .....	3,114,149,000
Committee recommendation .....	3,099,629,000
Change from budget request .....	- 14,520,000

The Committee recommends an appropriation of \$3,099,629,000 for National Guard Personnel, Air Force. The total amount recommended in the bill will provide the following program in fiscal year 2012:

(DOLLARS IN THOUSANDS)

	BUDGET REQUEST	COMMITTEE RECOMMENDED	CHANGE FROM REQUEST
-----			
34000 NATIONAL GUARD PERSONNEL, AIR FORCE			
34050 ACTIVITY 1: RESERVE COMPONENT TRAINING AND SUPPORT			
34100 PAY GROUP A TRAINING (15 DAYS & DRILLS 24/48).....	967,468	967,468	---
34150 PAY GROUP F TRAINING (RECRUITS).....	103,958	103,958	---
34200 PAY GROUP P TRAINING (PIPELINE RECRUITS).....	3,211	3,211	---
34250 SCHOOL TRAINING.....	234,909	234,909	---
34300 SPECIAL TRAINING.....	134,244	134,244	---
34350 ADMINISTRATION AND SUPPORT.....	1,642,998	1,642,998	---
34400 EDUCATION BENEFITS.....	27,361	27,361	---
34450 TOTAL, BUDGET ACTIVITY 1.....	3,114,149	3,114,149	---
34700 UNDISTRIBUTED ADJUSTMENT.....	---	-14,520	-14,520
35000 TOTAL, NATIONAL GUARD PERSONNEL, AIR FORCE.....	3,114,149	3,099,629	-14,520
	=====	=====	=====

EXPLANATION OF PROJECT LEVEL ADJUSTMENTS  
[in thousands of dollars]

M-1	Budget Request	Committee Recommended	Change from Request
UNDISTRIBUTED ADJUSTMENT		-14,520	-14,520
Unobligated/Unexpended Balances		-14,520	