

**TITLE IV—MILITARY PERSONNEL AUTHORIZATIONS**

**Subtitle A—Active Forces**

**End strengths for active forces (sec. 401)**

The committee recommends a provision that would authorize active-duty end strengths for fiscal year 2009, as shown below:

	Fiscal year		
	2008 authorization	2009 request	2009 recommendation
Army .....	525,400	532,400	532,400
Navy .....	329,098	325,300	325,300
Marine Corps .....	189,000	194,000	194,000
Air Force .....	329,563	316,600	316,771

The National Defense Authorization Act for Fiscal Year 2008 (Public Law 110–181) authorized active-duty end strength for the Army at 525,400 and for the Marine Corps at 189,000. Additional authority was provided in section 403 of that act to increase active-duty end strength for fiscal years 2009 and 2010 by up to 22,000 for the Army and 13,000 for the Marine Corps above the fiscal year 2008 authorized levels of 525,400 and 189,000, respectively.

The committee supports the Army and Marine Corps efforts to increase their active-duty end strength and commends the Army for its efforts to achieve an active-duty end strength of 547,400 by 2010 rather than 2012 as originally planned. The wars in Iraq and Afghanistan have severely stressed the nation’s ground forces. In the past year, the Army extended troop rotations to 15 months, with only 12 months dwell time between deployments. With the ongoing commitments in Iraq and Afghanistan, the growth in the Army and Marine Corps is clearly necessary to assist in alleviating the burden of multiple lengthy deployments. The committee recommends an active-duty end strength for fiscal year 2009 for the Army and Marine Corps of 532,400 and 194,000, respectively.

The committee recommends an additional 171 active-duty personnel for the Air Force above the budget request to support the operation and maintenance of 76 B–52 aircraft.

**Subtitle B—Reserve Forces**

**End strengths for Selected Reserve (sec. 411)**

The committee recommends a provision that would authorize Selected Reserve end strengths for fiscal year 2009, as shown below:

	Fiscal year		
	2008 authorization	2009 request	2009 recommendation
The Army National Guard of the United States .....	351,300	352,600	352,600
The Army Reserve .....	205,000	205,000	205,000
The Navy Reserve .....	67,800	66,700	66,700
The Marine Corps Reserve .....	39,600	39,600	39,600
The Air National Guard of the United States .....	106,700	106,700	106,756
The Air Force Reserve .....	67,500	67,400	67,400
The Coast Guard Reserve .....	10,000	10,000	10,000

The authorizations contained in this section include an increase of 56 personnel for the Air National Guard. The committee believes these additional personnel should be used to enhance essential training and readiness missions.

**End strengths for Reserves on active duty in support of the Reserves (sec. 412)**

The committee recommends a provision that would authorize full-time support end strengths for fiscal year 2009, as shown below:

	Fiscal year		
	2008 authorization	2009 request	2009 recommendation
The Army National Guard of the United States .....	29,204	29,950	29,950
The Army Reserve .....	15,870	16,170	16,170
The Navy Reserve .....	11,579	11,099	11,099
The Marine Corps Reserve .....	2,261	2,261	2,261
The Air National Guard of the United States .....	13,936	14,337	14,360
The Air Force Reserve .....	2,721	2,733	2,733

The committee recommends increases of 746 in the Army National Guard, 300 in the Army Reserve, 401 in the Air National Guard, and 35 in the Air Force Reserve over levels approved for fiscal year 2008. The committee supports increases in full-time support manning consistent with requested levels to increase readiness in the reserve components. The authorizations contained in this section include an increase of 23 personnel for the Air National Guard. The committee believes these additional personnel should be used to enhance essential training and readiness missions.

The committee also recommends a decrease from the fiscal year 2008 level of 480 in the Navy Reserve, consistent with reductions in both active Navy and Navy Reserve end strength. The committee recommends an end strength for the Marine Corps Reserve equal to the fiscal year 2008 level, consistent with the budget request.

**End strengths for military technicians (dual status) (sec. 413)**

The committee recommends a provision that would authorize end strengths for military technicians (dual status) for fiscal year 2009, as shown below:

	Fiscal year		
	2008 authorization	2009 request	2009 recommendation
The Army Reserve .....	8,249	8,395	8,395
The Army National Guard of the United States .....	26,502	27,210	27,210
The Air Force Reserve .....	9,909	10,003	10,003
The Air National Guard of the United States .....	22,553	22,452	22,459

The authorizations contained in this section include an increase of 7 personnel for the Air National Guard. The committee believes these additional personnel should be used to enhance essential training and readiness missions.

**Fiscal year 2009 limitation on number of non-dual status technicians (sec. 414)**

The committee recommends a provision that would establish limits on the number of non-dual status technicians who may be employed in the Department of Defense as of September 30, 2009, as shown below:

	Fiscal year		
	2008 authorization	2009 request	2009 recommendation
The Army National Guard of the United States .....	1,600	1,600	1,600
The Army Reserve .....	595	595	595
The Air National Guard of the United States .....	350	350	350
The Air Force Reserve .....	90	90	90

**Maximum number of Reserve personnel authorized to be on active duty for operational support (sec. 415)**

The committee recommends a provision that would establish limits on the number of reserve personnel authorized to be on active duty for operational support under section 115(b) of title 10, United States Code, as of September 30, 2009, as shown below:

	Fiscal year		
	2008 authorization	2009 request	2009 recommendation
The Army National Guard of the United States .....	17,000	17,000	17,000
The Army Reserve .....	13,000	13,000	13,000
The Navy Reserve .....	6,200	6,200	6,200
The Marine Corps Reserve .....	3,000	3,000	3,000
The Air National Guard of the United States .....	16,000	16,000	16,000
The Air Force Reserve .....	14,000	14,000	14,000

**Increased end strengths for Reserves on active duty in support of the Army National Guard and Army Reserve and military technicians (dual status) of the Army National Guard (sec. 416)**

The committee recommends a provision that would authorize additional Active Guard and Reserve (AGR) end strength for the Army National Guard and Army Reserve, and additional end strength for Army National Guard military technicians (dual status). The provision would also require that this additional end

strength be funded out of funds appropriated for fiscal year 2009 by titles XV or XVI of this Act.

The committee notes that full-time support for Army reserve component soldiers and units, including AGR personnel and military technicians, is critical to the readiness of the reserve components. The Department of the Army has continued to increase the number of personnel assigned to provide full-time support to its reserve components and seeks a fiscal year 2013 end state of 32,060 AGR personnel in the National Guard, 16,261 AGR personnel in the Army Reserve, 28,380 military technicians (dual status) in the National Guard, and 8,395 military technicians (dual status) in the Army Reserve. This provision would authorize the Department to accelerate attainment of these levels by the end of fiscal year 2009. The committee expects the Department to update a 1999 manpower study that evaluates the number of AGR and military technician personnel required to achieve adequate full-time support to its reserve components in light of the increased operational use of the reserve components since that study's completion, and to include discussion of this requirement in its evaluation of the recommendations of the Commission on the National Guard and Reserves.

**Modification of authorized strengths for Marine Corps Reserve officers on active duty in the grades of major and lieutenant colonel to meet new force structure requirements (sec. 417)**

The committee recommends a provision that would amend section 12011 of title 10, United States Code, to increase the limit on the number of Marine Corps majors and lieutenant colonels authorized to serve on full-time reserve component duty at the end of any fiscal year.

**Subtitle C—Authorizations of Appropriations**

**Military personnel (sec. 421)**

The committee recommends a provision that would limit the amounts authorized to be appropriated for military personnel accounts of the Department of Defense for fiscal year 2009.

**Budget Items**

**Military personnel funding changes**

The amount authorized to be appropriated for military personnel programs in section 421 of this Act includes the following changes from the budget request: (1) an increase of \$316.0 million to increase the pay raise for military personnel by an additional 0.5 percentage point; (2) an increase of \$12.5 million for increased active-duty Air Force end strength levels; (3) an increase of \$3.3 million to reflect increased Air National Guard end strength levels; and (4) a reduction of \$1.1 billion to reflect anticipated unobligated balances, which is described in more detail elsewhere in this report.

**Military personnel unobligated balances**

The Department of Defense has consistently underexecuted its military personnel funding since fiscal year 1995 for active and reserve members. The Government Accountability Office estimates the average potential unexpended balances for fiscal year 2009, based on the most recent data from recent years, to be \$1.1 billion. The committee recommends a decrease of \$1.1 billion to the military personnel accounts to reflect these anticipated unobligated balances.